

## Orange Unified School District

## 2008 Taxable Retirement Health Benefits Funding Bonds Summary and Analysis of the Challenge Facing the District

## SECTION I <br> BACKGROUND ON <br> 2008 TAXABLE RETIREMENT HEALTH BENEFITS FUNDING BONDS

## Orange Unified School District Issued the 2008 Retirement Health Benefits Bonds

- The District desired to Pre-Fund its Retirement Medical and Other Health Benefits Obligation
- Eligible and Former Employees Pursuant to Labor Contracts with Orange Unified Education Association and with California School Employees Association Chapter \#67
- Legal Basis was the Refinancing of an Existing Obligation Prescribed by Law
- Proceeds used to cover operational costs - Bonds Would Need to be "Taxable Bonds"
- In May 2008, the District Entered Into a Purchase Agreement:
- Purchaser (Dexia Credit Local) for \$94,765,000
- Account Trustee is Zion’s Bank
- District's General Fund is the Source of Repayment
- Repayment Period: Final Maturity would be May 1, 2043 (up to 35 Years)
- Established Fund 71 (Non-revocable Trust)
- Funds earmarked solely for Retiree Health Benefits


# SECTION II <br> DISTRICT CHALLENGES 

Factor \#1
Variable Interest Load - Tied to 1 Month LIBOR (Historical Rates From May 2008 to March 2019)


Factor \#2
Bond Principal Repayment Schedule

| Redemption Date | Principal Amount To Be Redeemed | \$94,765,000 |
| :---: | :---: | :---: |
| 5/1/2009 | \$1,000,000 |  |
| 5/1/2010 | \$1,100,000 | Issued in May 2008 |
| 5/1/2011 | \$1,300,000 |  |
| 5/1/2012 | \$1,500,000 |  |
| 5/1/2013 | \$1,600,000 |  |
| 5/1/2014 | \$1,600,000 |  |
| 5/1/2015 | \$1,700,000 | \$16,000,000 |
| 5/1/2016 | \$2,000,000 |  |
| 5/1/2017 | \$2,100,000 | Repaid to Date |
| 5/1/2018 | \$2,100,000 |  |
| 5/1/2019 | \$2,000,000 |  |
| 5/1/2020 | \$2,000,000 |  |
| 5/1/2021 | \$1,900,000 |  |
| 5/1/2022 | \$2,700,000 |  |
| 5/1/2023 | \$2,700,000 |  |
| 5/1/2024 | \$2,800,000 |  |
| 5/1/2025 | \$2,800,000 |  |
| 5/1/2026 | \$2,800,000 |  |
| 5/1/2027 | \$2,800,000 |  |
| 5/1/2028 | \$2,800,000 | - |
| 5/1/2029 | \$2,900,000 | $\$ 78,765,000$ |
| 5/1/2030 | \$3,000,000 |  |
| 5/1/2031 | \$3,200,000 | Remains Outstanding |
| 5/1/2032 | \$3,500,000 |  |
| 5/1/2033 | \$3,700,000 |  |
| 5/1/2034 | \$3,900,000 |  |
| 5/1/2035 | \$4,200,000 |  |
| 5/1/2036 | \$4,200,000 |  |
| 5/1/2037 | \$4,200,000 |  |
| 5/1/2038 | \$4,100,000 |  |
| 5/1/2039 | \$4,000,000 |  |
| 5/1/2040 | \$3,700,000 |  |
| 5/1/2041 | \$3,400,000 |  |
| 5/1/2042 | \$2,900,000 |  |
| 5/1/2043 | \$2,565,000 |  |
| Total Issued | \$94,765,000 |  |
| Total Repaid | \$16,000,000 |  |
| Total Outstanding | \$78,765,000 |  |

## Factor \#3 <br> Historical Debt Service Payments

| Fiscal |  |  |  |
| :---: | :---: | ---: | ---: |
| Year | Principal Paid | Interest Paid | Total Debt Service Paid |
| $2008-09$ | $\$ 1,000,000$ | $\$ 2,719,247$ | $\$ 3,719,247$ |
| $2009-10$ | $\$ 1,100,000$ | $\$ 1,053,571$ | $\$ 2,153,571$ |
| $2010-11$ | $\$ 1,300,000$ | $\$ 1,053,804$ | $\$ 2,353,804$ |
| $2011-12$ | $\$ 1,500,000$ | $\$ 1,007,071$ | $\$ 2,507,071$ |
| $2012-13$ | $\$ 1,600,000$ | $\$ 971,834$ | $\$ 2,571,834$ |
| $2013-14$ | $\$ 1,600,000$ | $\$ 913,122$ | $\$ 2,513,122$ |
| $2014-15$ | $\$ 1,700,000$ | $\$ 888,040$ | $\$ 2,588,040$ |
| $2015-16$ | $\$ 2,000,000$ | $\$ 987,541$ | $\$ 2,987,541$ |
| $2016-17$ | $\$ 2,100,000$ | $\$ 1,267,075$ | $\$ 3,367,075$ |
| $2017-18$ | $\$ 2,100,000$ | $\$ 1,865,791$ | $\$ 3,965,791$ |
| $2018-19$ Budgeted) | $\$ 2,000,000$ | $\$ 2,119,351$ | $\$ 4,119,351$ |
| Total Repaid | $\$ 18,000,000$ | $\mathbf{1 4 , 8 4 6 , 4 4 7}$ | $\mathbf{\$ 3 2 , 8 4 6 , 4 4 7}$ |

## Potential Debt Service Payment Scenarios

|  | Scenario \＃1 <br> LIBOR Remains Same |  | Scenario \＃2 LIB OR Increases by $1.150 \%$ |  | Scenario \＃3 LIBOR Increases by $2.300 \%$ |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Assumed Interest Rate | $\begin{gathered} 3.340 \% \\ \text { (March 2019 LIBOR + 0.850\%) } \end{gathered}$ |  | $\begin{gathered} 4.490 \% \\ (\text { March 2019 LIBOR }+2.000 \%) \end{gathered}$ |  | $\begin{gathered} 5.640 \% \\ \text { (March 2019 LIBOR + 3.150\%) } \end{gathered}$ |
| Fiscal Year | Repayment Schedule |  | Repayment Schedule |  | Repayment Schedule |
| 2018－19 | \＄4，405，415 |  | \＄4，405，415 | 约 | \＄4，405，415 |
| 2019－20 | \＄4，557，810 |  | \＄4，826，914 | $\stackrel{\text { B }}{\sim}$ | \＄5，096，022 |
| 2020－21 | \＄4，391，303 |  | \＄4，939，404 | \％ | \＄5，487，510 |
| 2021－22 | \＄5，125，631 |  | \＄5，937，714 | $\stackrel{\sim}{0}$ | \＄6，749，806 |
| 2022－23 | \＄5，035，471 |  | \＄5，839，781 | \％ | \＄6，644，098 |
| 2023－24 | \＄5，045，033 |  | \＄5，818，197 | \％ | \＄6，591，369 |
| 2024－25 | \＄4，951，534 | 倉 | \＄5，692，498 | $\stackrel{\square}{-}$ | \＄6，433，469 |
| 2025－26 | \＄4，858，035 | $\stackrel{\text { of }}{\stackrel{\text { b }}{\sim}}$ | \＄5，566，799 | $\stackrel{\text { ung }}{ }$ | \＄6，275，570 |
| 2026－27 | \＄4，764，536 | 觝 | \＄5，441，100 | 20 | \＄6，117，671 |
| 2027－28 | \＄4，671，037 | 故 | \＄5，315，401 | $\stackrel{\text { ¢ }}{ }$ | \＄5，959，771 |
| 2028－29 | \＄4，677，260 | \％ | \＄5，289，328 | $\stackrel{\overline{6}}{\square}$ | \＄5，901，402 |
| 2029－30 | \＄4，680，144 |  | \＄5，258，766 | $\underset{\sim}{\text { z }}$ | \＄5，837，394 |
| 2030－31 | \＄4，779，410 |  | \＄5，323，340 | ¢ | \＄5，867，276 |
| 2031－32 | \＄4，971，719 | $\stackrel{\circ}{\square}$ | \＄5，478，562 | 2 | \＄5，985，410 |
| 2032－33 | \＄5，054，289 | $\stackrel{\rightharpoonup}{\square}$ | \＄5，520，690 | $\stackrel{\rightharpoonup}{5}$ | \＄5，987，096 |
| 2033－34 | \＄5，130，180 | － | \＄5，553，839 | \％ | \＄5，977，503 |
| 2034－35 | \＄5，299，114 | 喜 | \＄5，677，636 | $\stackrel{\rightharpoonup}{\square}$ | \＄6，056，162 |
| 2035－36 | \＄5，158，866 | 3 | \＄5，489，088 | T | \＄5，819，314 |
| 2036－37 | \＄5，018，617 | E | \＄5，300，539 |  | \＄5，582，465 |
| 2037－38 | \＄4，778，647 |  | \＄5，012，365 | ， | \＄5，246，086 |
| 2038－39 | \＄4，542，016 |  | \＄4，728，680 | \％ | \＄4，915，346 |
| 2039－40 | \＄4，109，281 |  | \＄4，250，232 | \％ | \＄4，391，185 |
| 2040－41 | \＄3，686，563 |  | \＄3，785，252 | S | \＄3，883，942 |
| 2041－42 | \＄3，074，420 |  | \＄3，134，488 | 3 | \＄3，194，557 |
| 2042－43 | \＄2，643，514 |  | \＄2，670，553 | 家 | \＄2，697，593 |
| Total | \＄115，409，846 |  | \＄126，256，582 |  | \＄137，103，432 |

## SECTION III <br> PROPOSED ACTION PLAN

## Three Components of Proposed Action Plan

## Component 1

Utilize existing available Fund 71 Reserves to apply and smooth out annual payments

## Component 2

Refund a Portion of the 2008 Retirement Health Benefits Bonds

- Protect the District Against rising costs due to increases in LIBOR-Based Interest Rates
- Lock-In to Relatively Low Interest Rates


## Component 3

Allow a Portion of the Loan Balance to remain in Variable Interest Rate Mode

- LIBOR $+0.85 \%$ are excellent terms and are not available in today's market
- Historically, interest rates decline significantly during tough economic times


## Timeline Considerations

April 2019
Discussion with the Board on the Potential Action Plan

## May 2019 and June 2019 <br> Finalize Auditing Fund 71 Irrevocable Trust Account Determine optimal pay-down schedules of outstanding debt

## July 2019 Through September 2019

Determine optimal loan balance to refund and secure fixed rate low interest loan

## Post September 2019

Closely Monitor Variable Interest Rates and LIBOR Index
Continuously evaluate refunding opportunities

